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128

USIB-M-315  
4 March 1964

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT: Draft Minutes of the 4 March USIB Meeting

The attached draft minutes of the 4 March Intelligence Board meeting will be considered at the next regular Board meeting.

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[Redacted Signature Box]

[Redacted Initials Box] Executive Secretary *[Signature]*

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Attachment

*See Item 1*

GROUP 1  
Excluded from automatic  
downgrading and  
declassification

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USIB-M-315  
4 March 1964

UNITED STATES INTELLIGENCE BOARD

Minutes of  
Three-hundred-fifteenth Meeting  
United States Intelligence Board  
USIB Conference Room  
Central Intelligence Agency, at 1000 hours, 4 March 1964

Director of Central Intelligence  
John A. McCone  
Presiding\*

Deputy Director of Central Intelligence  
Lieutenant General Marshall S. Carter  
Presiding\*

MEMBERS PRESENT

Lieutenant General Marshall S. Carter, Deputy Director of Central Intelligence  
Mr. George C. Denney, Jr., acting for Director of Intelligence and Research, Department of State  
Lieutenant General Joseph F. Carroll, Director, Defense Intelligence Agency  
Major General Edgar C. Doleman, Assistant Chief of Staff for Intelligence, Department of the Army  
Captain Wyman H. Packard, acting for Assistant Chief of Naval Operations (Intelligence), Department of the Navy  
Brigadier General Jack E. Thomas, Assistant Chief of Staff, Intelligence, United States Air Force  
Lieutenant General Gordon A. Blake, Director, National Security Agency  
Mr. Harry S. Traynor, Atomic Energy Commission representative to USIB  
Mr. Alan H. Belmont, Federal Bureau of Investigation representative to USIB

\*Part of Meeting

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USIB-M-315  
4 March 1964

1. Reorganization of the  
United States Intelligence  
Board

The Chairman noted that for about three years a reorganization of the membership of the United States Intelligence Board (USIB) has been under consideration. He explained that the initial recommendation on this subject had been made by a Joint Study Group headed by Mr. Kirkpatrick of CIA, which had studied the organization of the intelligence community. This group had also made a recommendation which led to the establishment of the Defense Intelligence Agency (DIA). These recommendations were originally approved by President Eisenhower and the National Security Council in January of 1961, and were subsequently reaffirmed by President Kennedy. The reorganization of USIB, however, had been delayed at the request of the Secretary of Defense who, while wanting it accomplished, felt that it should not be put into effect until DIA production and other capabilities had been developed sufficiently to insure that all Department of Defense (DOD) intelligence resources could be coordinated in support of USIB responsibilities.

Mr. McCone stated that on 21 December 1963, after discussions with the Secretary of Defense and others, and at the request of the Secretary of Defense, he had recommended to the President a reorganization of the Board membership. On 5 February 1964, the DCI received a memorandum from Mr. McGeorge Bundy stating that the President had approved the reorganization of USIB and directed that its composition be as follows:

Director of Central Intelligence, Chairman  
Deputy Director of Central Intelligence  
Director of Intelligence and Research, Department  
of State  
Director, Defense Intelligence Agency  
Director, National Security Agency  
A representative of the Atomic Energy Commission  
A representative of the Director of the Federal  
Bureau of Investigation

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USIB-M-315  
4 March 1964

The DCI was also authorized to effect changes in existing directives necessary to implement this reorganization. \*

The Chairman said that, after discussions with General Carroll, it was thought necessary to take time to make appropriate arrangements for this reorganization. Since these arrangements have now been worked out by agreement with the Director, DIA after he had consulted with the Military Departmental Intelligence Chiefs, the reorganization of the USIB membership was being put into effect as of the close of this meeting.

Mr. McCone stated that he wished to emphasize the following points with respect to these arrangements:

a. The service intelligence chiefs would be welcomed at USIB meetings as often as they feel the desire to attend.

b. The service intelligence chiefs would have access to drafts of National Intelligence Estimates and similar USIB papers so that their views might be reflected in the DOD contributions thereto. If a service intelligence chief dissents from such estimates or other papers, he should present his divergent views to the USIB and to the Board of National Estimates. Mr. McCone said that he wished to stress that the service intelligence chiefs were privileged and welcome (in fact he felt it was their duty) to present such views.

c. Regarding the USIB committee structure, no changes will be made immediately, but this matter is being reviewed on a committee by committee basis. If changes are in order, they can be made subsequently.

General Carroll said that the above statements by the Chairman summed up the understanding which had been reached in an exchange of correspondence between the DCI and the Director, DIA. General Carroll noted that the service intelligence chiefs were also fully cognizant of these arrangements.

\*A supplementary statement by Mr. McCone with reference to USIB membership is contained in USIB-D-41.11/3, 4 March 1964, limited distribution through restricted channels.

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USIB-M-315  
4 March 1964

25X1



3. Approval of Minutes  
26 February Meeting  
(USIB-M-314, including Annex  
distributed through special  
channels; and record of action  
in USIB-D-41.14/108 (COMOR-  
D-25/77), 26 February, distributed  
through restricted channels)

Approved as circulated, including the Annex and referenced  
document.

4. Watch Report No. 706

Approved as amended.

5. Reported Castro Reaction  
to Fishing Boat Incident

The Chairman noted a report believed to be reliable which reviewed  
Castro's reaction to the recent seizure of Cuban fishing boats in U. S.  
territorial waters. According to this report Castro considered three  
retaliatory courses of action:

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USIB-M-315  
4 March 1964

- a. Cutting off the water for Guantanamo Naval Base.
- b. Shooting down an American U-2 over Cuba.
- c. Overflying and harassing the USS Oxford.

Mr. McCone indicated his concern that Castro apparently gave serious consideration to destroying a U-2. He is taking this report to the President personally and giving copies to Secretaries Rusk and McNamara and Mr. McGeorge Bundy.

The Chairman stressed the great importance of having ready appropriate contingency plans in the event of an attempted shoot-down of a U-2, particularly now that Cuban training on Soviet surface-to-air missiles is apparently nearing completion. Mr. McCone asked Board members in talking with their principals and associates to stress the need to keep such contingency plans in readiness.

6.



- a. The Board approved the estimate as amended.
- b. Post-Mortem:

The DIA member raised procedural and substantive objections to the post-mortem. General Carroll took exception to the distribution of the post-mortem outside intelligence channels, particularly before he had seen it. He further stated that DIA did not participate adequately in the drafting of the post-mortem. General Carroll also stated his belief that in the post-mortem the Board of National Estimates should not involve itself in a critique of intelligence collection and processing, but should restrict itself to pointing out intelligence gaps.

Dr. Kent indicated his regret over the administrative error which led to incorrect distribution of the post-mortem. The Chairman suggested that the post-mortem should be recalled and a new one prepared. Mr. McCone

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USIB-M-315  
4 March 1964

stressed, however, that the Board should not allow procedural mistakes to submerge the need for the type of comprehensive and accurate post-mortems which provide the essential guidance vital to the correction of deficiencies in the intelligence community.

There followed an extended discussion participated in by a number of Board members concerning the problems and procedures involved in producing effective post-mortems for national estimates. General Carter, as acting Chairman, then stated that the BNE should restrict itself to an evaluation of intelligence deficiencies and that the CCPC was the proper vehicle for evaluating and recommending appropriate collection actions to overcome these deficiencies.

The Board then agreed that:

(1) All copies of the post-mortem on  are to be withdrawn.

25X1

(2) The BNE, in coordination with USIB representatives, is to produce another post-mortem which is to confine itself to a critique of intelligence deficiencies. The new post-mortem will be submitted to the USIB and subsequently referred to the CCPC for recommendations concerning collection actions to overcome the deficiencies.

c. No member raised objection to the release of this estimate to USIA.

7. Communist Violations  
of the Geneva Accords  
on Laos

The acting State member inquired as to the status of his letter to Mr. McCone concerning the proposal to assemble evidence of Communist violations of the Geneva Accords on Laos. The acting Chairman replied that the project was being undertaken by OCI/CIA and that the final report would represent the agreed views of all agencies involved.

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USIB -M -315  
4 March 1964

The DIA member mentioned the need for a similar paper on South Vietnam. Dr. Cline stated that this was planned and would be handled in the same manner as the Laos paper with full coordination with DIA and all other agencies concerned.

8. COMOR Report on High-Level Coverage of Cuba  
(USIB-D-41.14/110  
(COMOR-D-24/120);  
distributed through  
restricted channels)

USIB noted the referenced report.

9. Proposed Restatement of Collection Guidance for High-Altitude Photo Reconnaissance of Cuba  
(USIB-D-41.14/109 (COMOR-D-24/119), 27 February 1964;  
limited distribution through  
restricted channels)

(An account of USIB action on this item is contained in USIB-D-41.14/112 (COMOR-D-24/102), 4 March 1964, limited distribution.)

10. USIB-D-41.17/30  
(COMOR-D-34/16),  
2 March 1964  
(Limited distribution  
through restricted channels)

(An account of USIB action on this item is contained in USIB-D-41.17/31 (COMOR-D-34/18), 4 March 1964, limited distribution.)

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USIB-M-315  
4 March 1964

11. Report on Sensitive Subject  
(USIB-D-41.14/108  
(COMOR-D-25/77),  
26 February, limited  
distribution through  
restricted channels)

(An account of this oral report and subsequent discussion is contained in USIB-D-41.15/32 (COMOR-D-25/81), 4 March 1964, limited distribution.)

12. Report of Ad Hoc Committee  
for Review of Certain Problems  
Related to the Central Intelligence  
Bulletin  
(USIB-D-23.4/1, distributed through  
special channels; USIB-M-283,  
14 August 1963, item 8)

Dr. Cline referred to this item which had been withdrawn from the USIB agenda on 26 February by the Chairman. He stated that Mr. McCone was now in agreement with the report and asked if the Board would note it. Both the DIA member and the acting State member stated that the report warranted further discussion, but that they were unprepared to discuss the topic at this meeting since it had not been on the agenda. Accordingly, the Board agreed to place this item on the agenda for the 11 March meeting.

Adjournment: 1200

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Executive Secretary

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USIB-M-315  
4 March 1964

SECRETARY'S NOTES

1. Tripartite Study on  
Communications  
Vulnerability  
(USIB-D-30.3/13,  
30 December 1963)

As of 28 February 1964 all USIB members had concurred in the Scientific Intelligence Committee (SIC) recommendations in Tab A, paragraph 6 of reference document, as amended by CIA.

Accordingly, (a) the memorandum from the Chairman, USIB, to the Director, Defense Communications Agency, referring Parts IV and V of the subject study to that agency, was transmitted on 3 March; and (b) the SIC will inform the appropriate  officials of the USIB action.

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2. Report by Acting  
NSA Member  
(USIB-M-314, item 8,  
Special Annex, 26 February)

The acting CIA member on 5 March reported concurrence on this matter and so informed the NSA member on the same date.

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